

Message Text

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ACTION EB-11

INFO OCT-01 ARA-16 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

INR-10 NSAE-00 RSC-01 FAA-00 SS-20 NSC-10 L-03 TRSE-00

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FM AMEMBASSY NASSAU

TO SECSTATE WASHDC 5094

LIMITED OFFICIAL USE NASSAU 44

E.O. 11652: N/A

TAGS: ATRN, BF

SUBJECT: CIVAIR: PRE CLEARANCE AGREEMENT

REF: STATE 1284

1. APPROACH TO PERM SECRETARY ORIS RUSSELL JANUARY 3
ELICITED ONLY NEW REPORT THAT MINEXTAFF ADDERLEY HAS
NOT YET FOCUSSED ON REVISIONS LEFT WITH HIM ON DECEMBER 10.
DCM TOLD RUSSELL THAT, AS ADDERLEY KNEW, WE ANTICIPATED
MID-JANUARY VISIT TO NASSAU BY MEMBERS OF HOUSE
APPROPRIATIONS COMMITTEE, AT WHICH TIME WE HOPED TO SIGN
AGREEMENT. ADDERLEY'S FAVORABLE REACTION TO NEW LANGUAGE
LEFT FOR HIS CONSIDERATION IS BUT ONE STEP, AND THE
US FOR ITS PART, WILL ALSO HAVE TO BLESS NEW LANGUAGE.
RUSSELL APPEARED TO BE HEARING THIS FOR THE FIRST TIME,
REMARKING THAT HE WAS UNAWARE THAT LANGUAGE WAS INFORMAL
PROPOSAL OFFERED TO SEE WHETHER US COULD MEET CONCERNS
ADDERLEY HAD EXPRESSED ABOUT AUGUST DOCUMENT, WHICH FOR
THE US IS THE ONE STILL FORMALLY ON THE TABLE.

2. EMBOFF PAID ANOTHER CALL ON RUSSELL ON
JAN 7 TO TELL HIM THAT ANTICIPATED CONGRESSIONAL
VISIT NOW BEING CONSIDERED FOR WEEK OF JANUARY 14,
AND TO URGE THAT MINISTER GIVE US SOME REACTION TO LANGUAGE
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NOW BEFORE HIM SO US COULD BEGIN TO TAKE STEPS IT NEEDS
TO COMPLETE BEFORE AGREEMENT READY FOR SIGNATURE.

RUSSELL SAID HE WOULD TRY TO SEE THE MINISTER AND GET BACK TO US AS SOON AS POSSIBLE. HE COMPLAINED, HOWEVER, THAT IT IS SOMETIMES DIFFICULT FOR HIM TO GET TO HIS MINISTER.

3. COMMENT: EVEN IF MINISTER'S VIEWS GIVEN TO US WITHIN NEXT DAY OR TWO, WE SEE NO WAY THAT AGREEMENT COULD BE SIGNED WEEK OF JANUARY 14. STATE-OF-PLAY, AS WE CONSTRUCT IT, IS (1) ADDERLEY GIVES US HIS VIEWS, (2) ASSUMING THEY ARE FAVORABLE, WE SUBMIT NEW TEXTS (DRAFTS LEFT HERE IN NASSAU) TO DEPT FOR US APPROVAL AS (3) ADDERLEY, WITH SOME KIND OF WORD FROM WASHINGTON THAT THE CHANGES ARE LIKELY TO BE APPROVED (WITH ALLOWANCES FOR GRAMMATICAL AMENDMENTS) MOVES TO OBTAIN CABINET APPROVAL OF THE NEW DRAFT AGREEMENT. CABINET MEETINGS ARE ON TUESDAYS USUALLY AND WITH RECENT CABINET SHAKE-UP, WE DOUBT ADDERLEY WOULD BE ABLE TO GET THE ITEM ON THE CALENDAR FOR JANUARY 15 OR, IF HE DOES, THAT IT WILL BE TAKEN UP PROMPTLY.

4. IN SPITE OF HE NEGATIVE PREDICTIONS, WE RECOMMEND WE CONTINUE TO USE THE POSSIBILITY OF A JANUARY 14 VISIT AS A LEVER, ALLOWING IT TO SLIP TO JANUARY 21 OR JANUARY 28 VISIT, BUT NO LATER. EVEN IF THE AGREEMENT IS NOT QUITE READY FOR SIGNATURE BY THEN, THE PRESENCE OF THE DELEGATION WOULD PROBABLY GIVE IT THE PUSH IT CLEARLY NEEDS.
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